Towards a just energy transition in the EU.

Is the Social Climate Fund enough to offset the ETS2 and ensure a just energy transition?

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Towards a just energy transition

The European Green Deal





Extension of ETS on Transport And Building and Social Climate Fund



ETS2: Extend the emissions trading scheme (ETS) for transport and buildings, seeking to reduce emissions from private transport and energy consumption in housing.

SCF: New Social Climate Fund will provide funding to Member States to support vulnerable European citizens. Mobilise €65 billion for the period 2025-2032



Extension of ETS on Transport And Building ETS2

- > The Emissions Trading Scheme (ETS) is the EU's main tool for reducing greenhouse gas emissions.
- The ETS covers +- 40% of EU emissions.
- > Sectors covered in ETS: Electricity and heat generation, energy-intensive industrial sectors (refineries, iron and steel, cement, glass and paper production, etc.), commercial aviation (within the EEA).
- > Since its implementation in 2005, emissions from the covered sectors have decreased by 41%.
- ➤ With the reform (ETS2):
 - ✓ More ambitious emission reduction targets are set.
 - ✓ The amount of emission allowances in the market is reduced (-117 million in 2 years).
 - ✓ New sectors to be covered: maritime transport, road transport, buildings and fuels for additional sectors
 - ✓ Free allowances to be phased out for certain sectors
- > The reform will have an economic impact on vulnerable consumers and small businesses. Social Climate Fund to mitigate the negative effects it may cause.

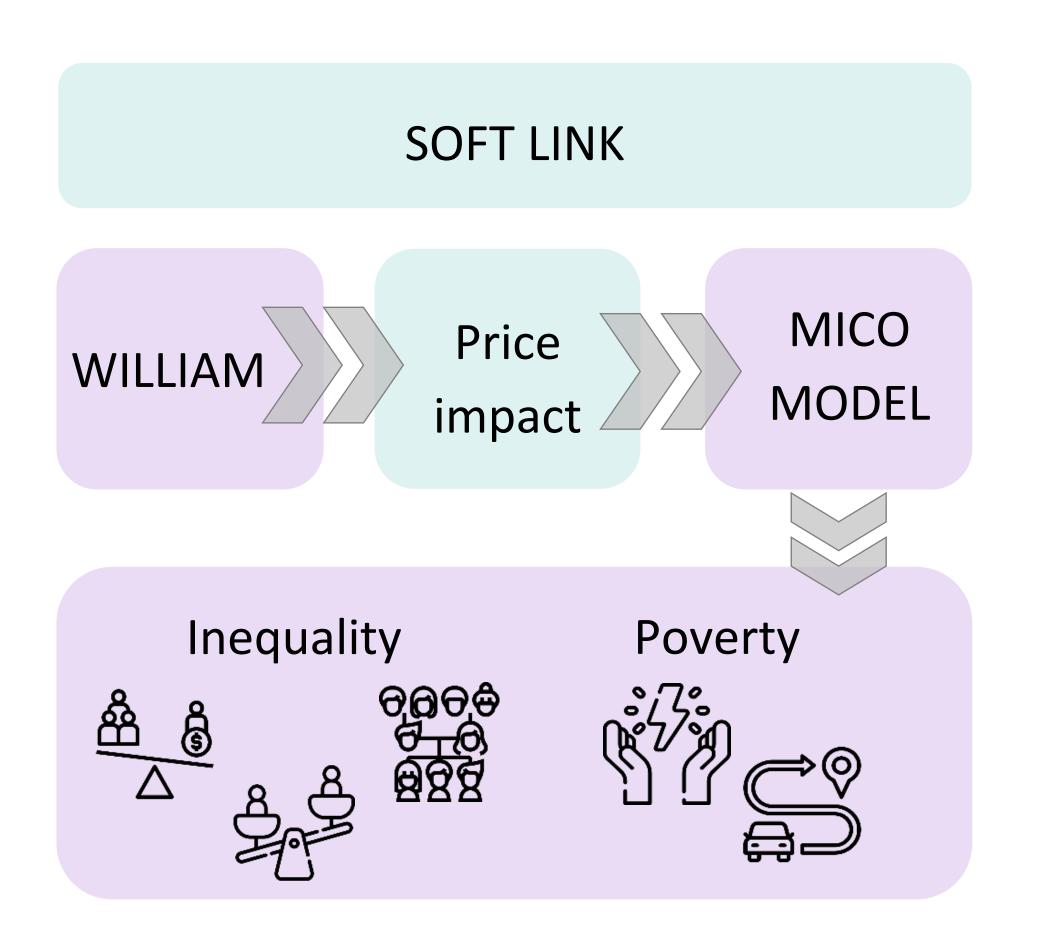
Social Climate Fund

- > The proposed Social Climate Fund (SCF) will provide support to vulnerable groups most affected by the ETS2
- > Part of the revenues from the sale of emission allowances will be deposited in the FSC (25%).
- > Member States will be able to use the revenues allocated to the FSC to help those most affected by the ETS:
 - ✓ Measures and investments to improve building efficiency, renovate buildings, decarbonize building heating and cooling, and adopt zero- or low-emission mobility and transportation.
 - ✓ Measures to provide temporary and limited direct income support.
- Beneficiaries
 - ✓ Vulnerable households
 - ✓ Vulnerable transport users
 - ✓ Vulnerable microenterprises
- ➤ Budget: 65 billion Euros (2026-2032) + minimum 25% national co-financing
 - ✓ Maximum financial allocation for Spain: 6,838 M€.
 - ✓ Minimum contribution from the Government of Spain: €2,279 M

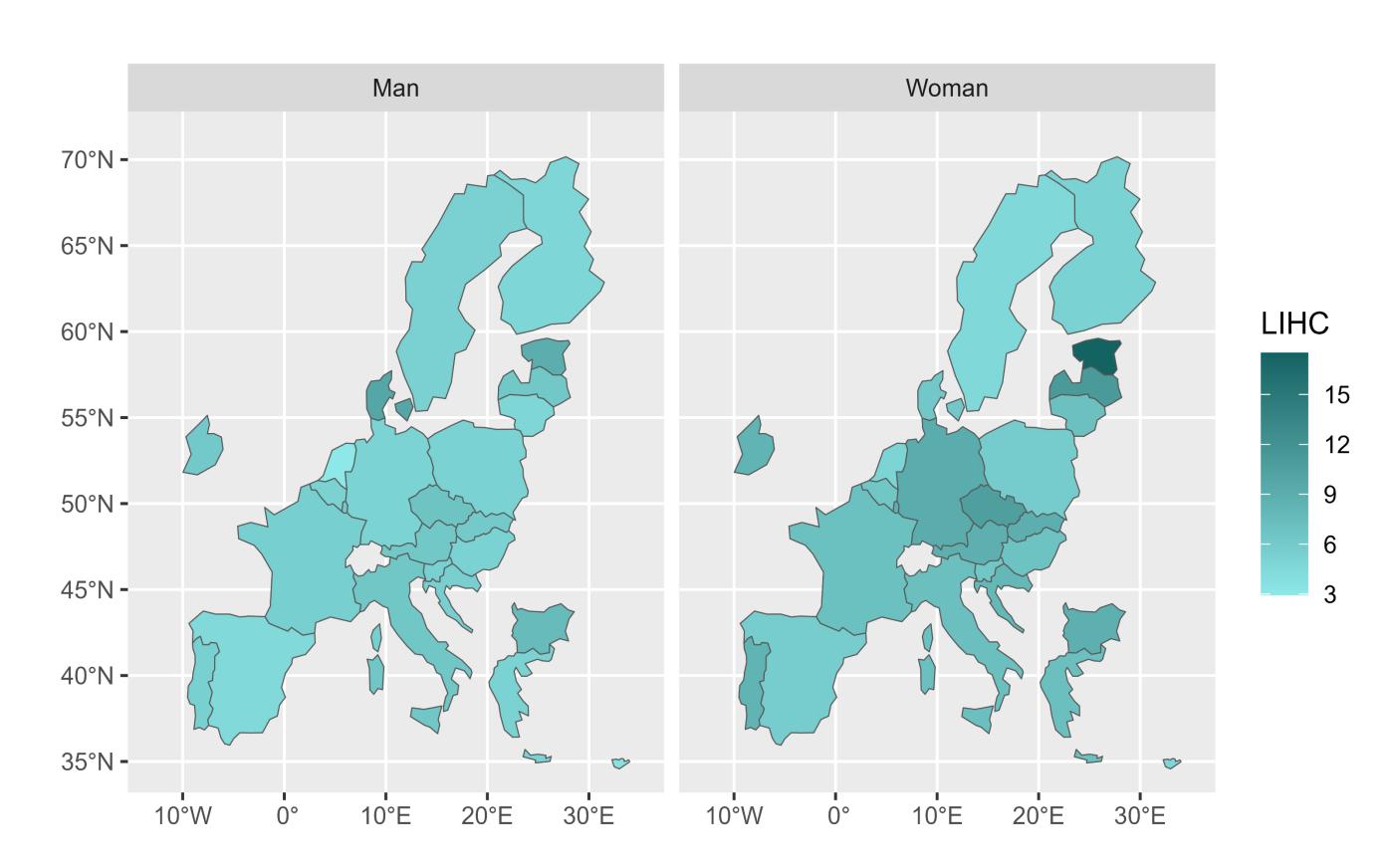




Modelling



Energy and Transport Poverty



Distributional analysis of ETS2+SCF in the EU-27



Method:

- Household Budget Surveys from 2015 for all MS of the UE-27 (200.000 households)
- Direct/overnight impact, no reaction

Key assumptions:

- ETS2-Low: price of €30/tonne of CO2.
- ETS2-High: price of €45/tonne of CO2.
- SCF: Revenues are distributed lump-sum to households

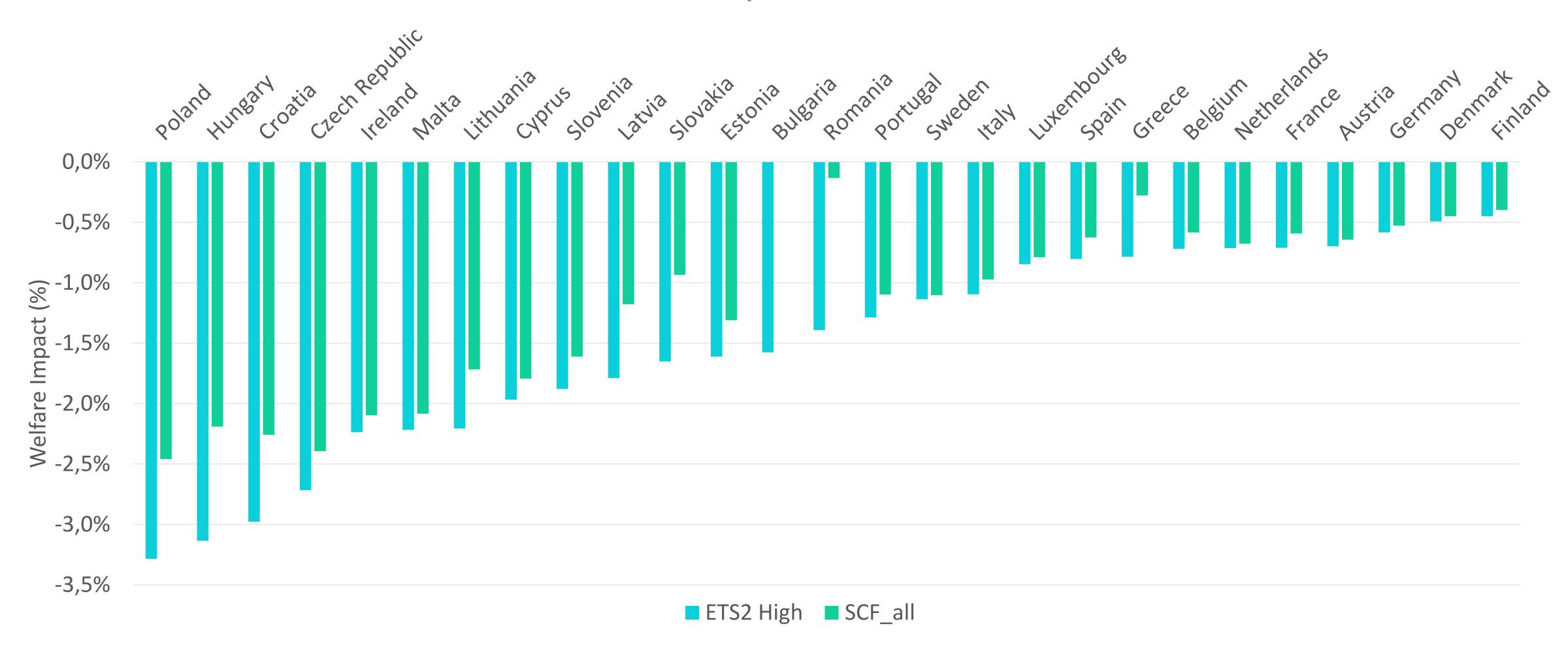
Results:

- Each MS
- EU-27 by income deciles
- EU-27 by other sociodemographic categories
- Spain by rural/urban area

Distributional impacts of ETS2+SCF



Welfare impact in each MS

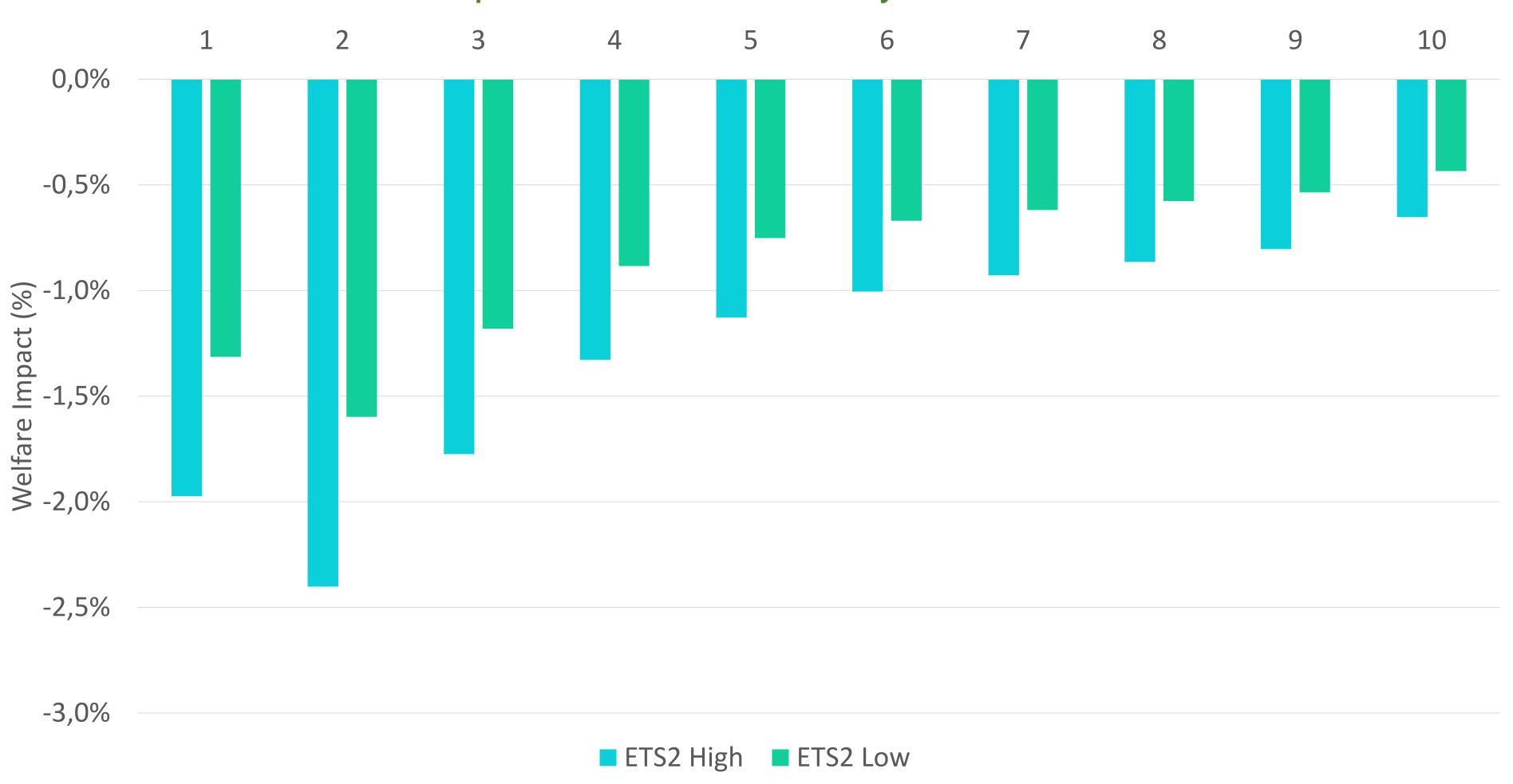


- Differences between MS might justify transfers between MS.
- The SCF can alleviate some of the negative aspects in the most affected countries.

Distributional impacts of ETS2



Welfare impact on households by income decile



- ETS2 can involve regressive implications at EU level.
- However, at national level depend on the country analysed the implications can be less regressive and even turn on progressive

Distributional impacts of ETS2



Welfare impact household types



- Impacts can be assesed horizontally by many factors, such as household types.
- Rural households have the most negative impact, as they are more dependent on private transportation.

Distributional impacts of ETS2 +SCF



Welfare impact on households by income decile



- SCF can turn the policy into a progressive.
- It is needed that the policy is focused on low income and vulnerable households

Distributional impacts of ETS2 +SCF



Welfare Impact by Vulnerability



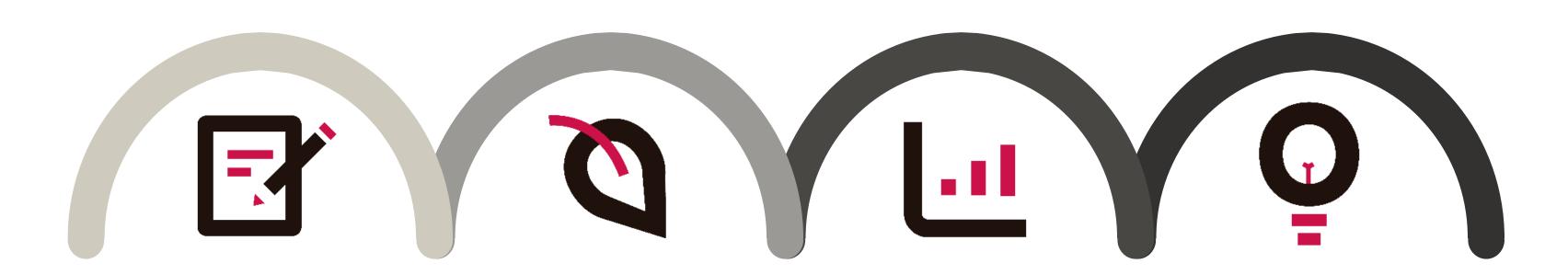
- If the SCF focuses on vulnerable groups, the policy can more than compensate for the welfare losses from the ETS2.
- However, if it attempts to cover more households or is not well designed, vulnerable groups will continue to lose more from ETS2.

Some conclusions



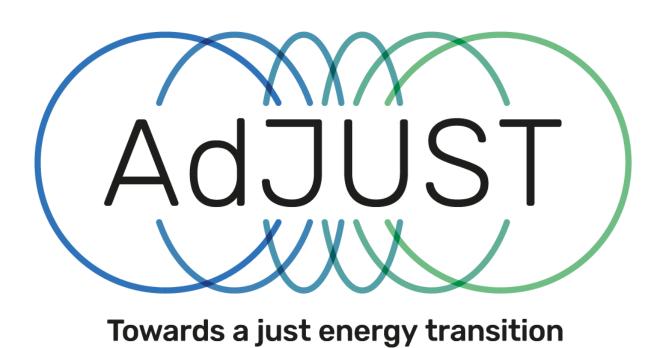
- 1. The impact of ETS2 may have some regressivity effect and hit more CEE MSs
- 2. However, the SCF can make the package clearly progressive and transfer money from Western member states to Central and Eastern European member states.
- 3. For small net recipients/net contributors to SCF, SCF revenues alone are not enough to compensate the poorest households.
- 4. It is need to use funds beyond the 25% earmarked to reduce regressivity and the impacts on middle-income households.
- 5. The compensation mechanisms will also have to take into account the different socioeconomic characteristics and not only the income levels of households.

THANKS! Eskerrik asko Muchas gracias





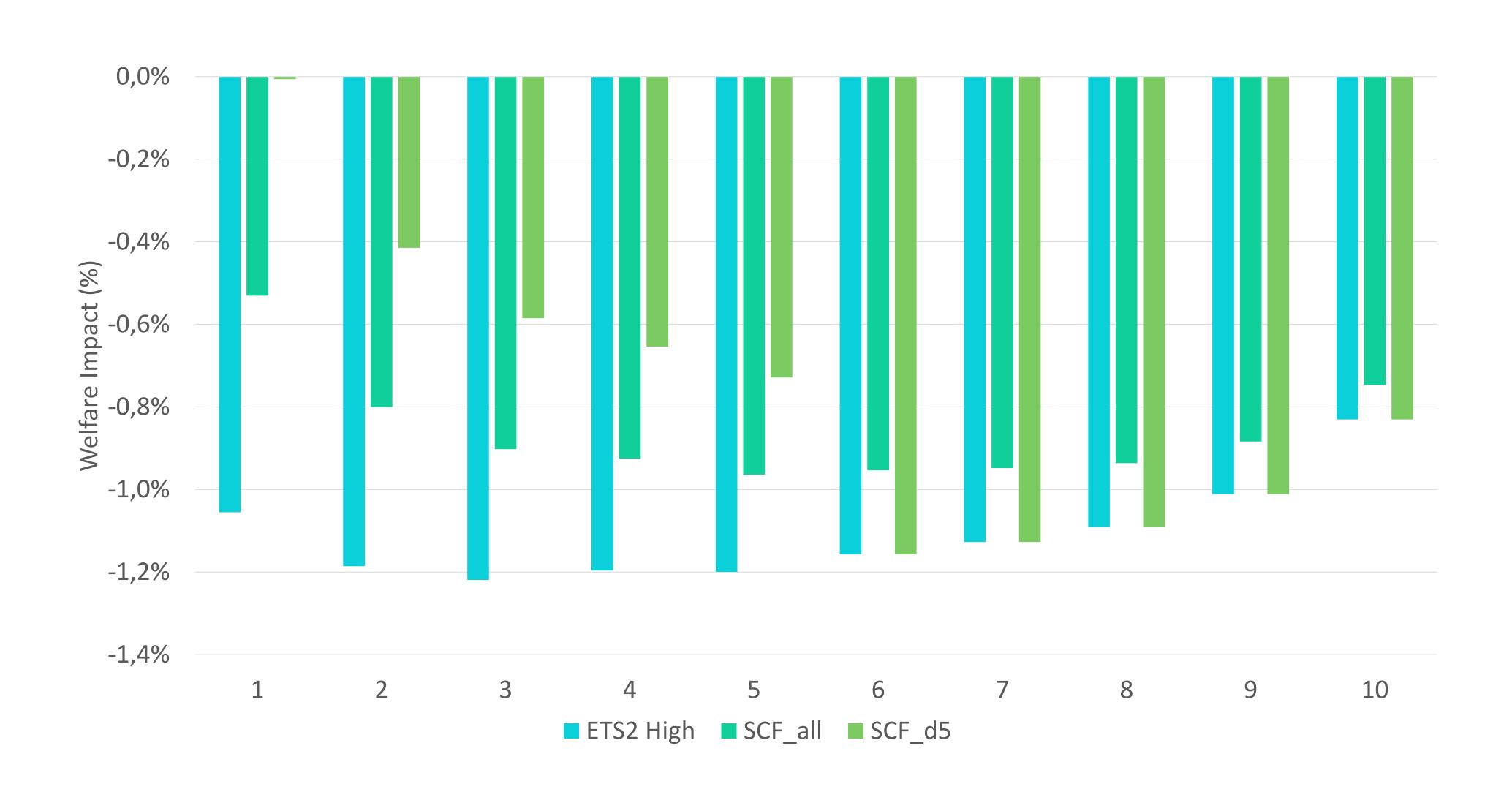




Distributional impacts of ETS2+SCF



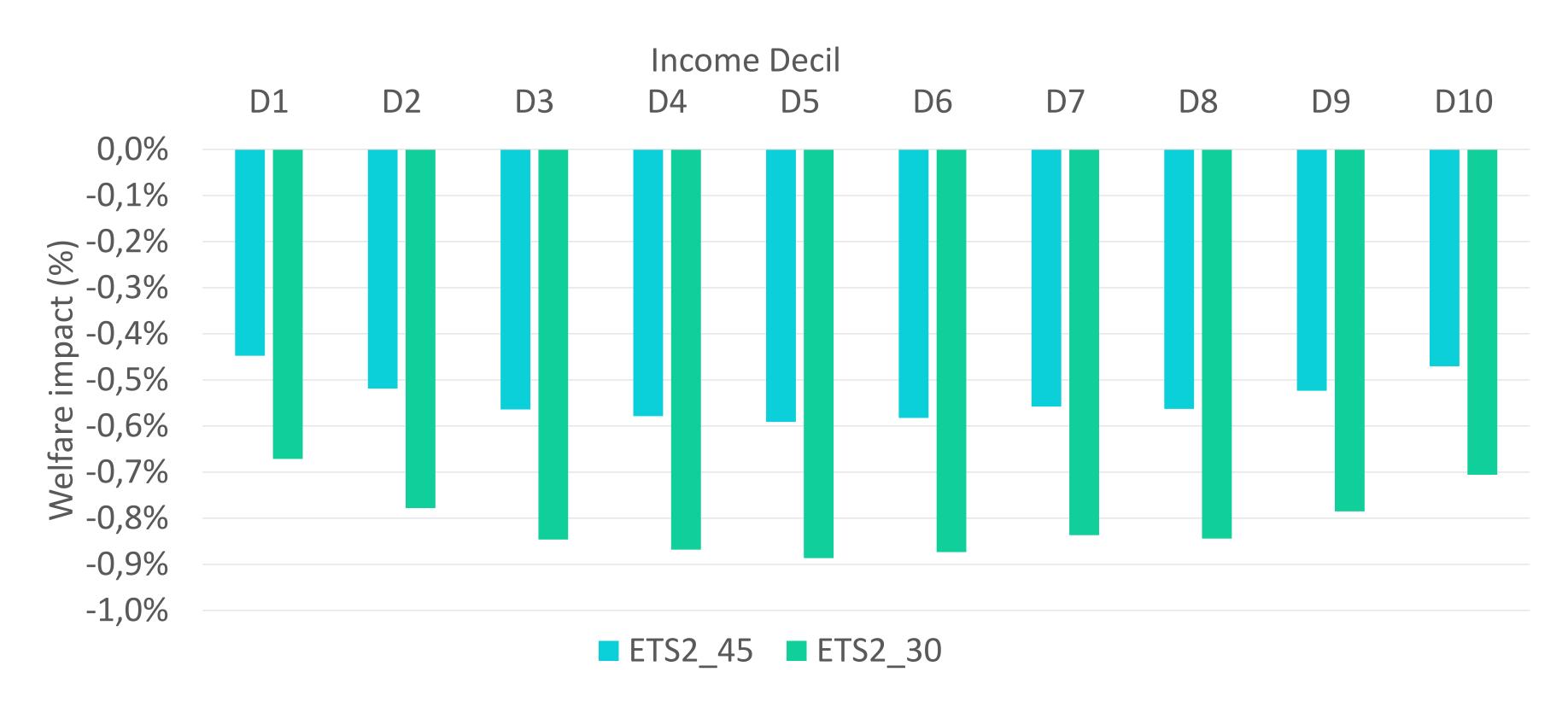
Welfare impact on households by income decile at national level



Distributional impacts of ETS2



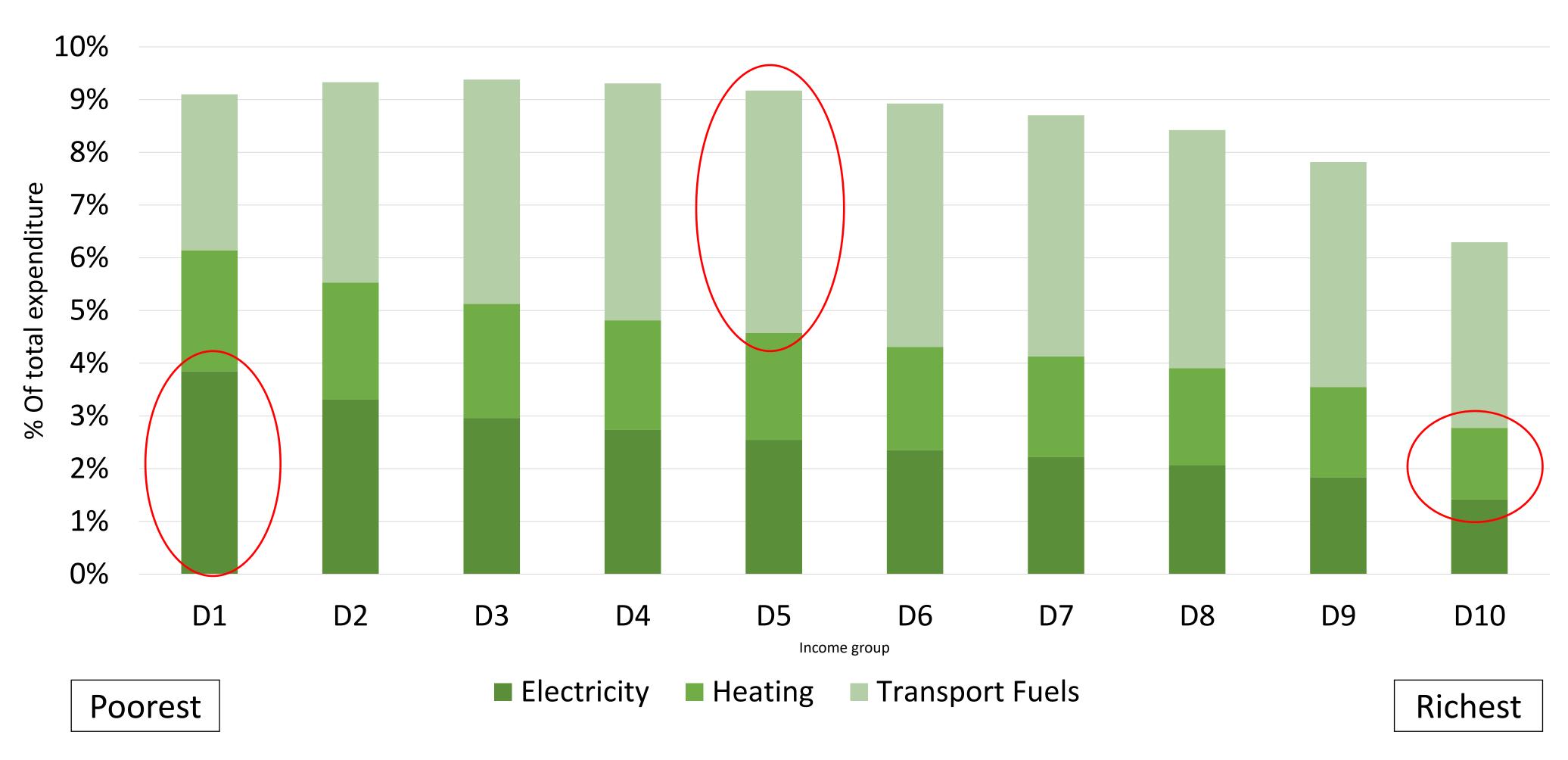
Welfare impact on households Spanish households by income decile



- Impacts can be assesed horizontally by many factors, such as household types.
- Household types: single parent and single elderly households women are over-represented in both are least impacted across EU.
- In Spain (as in many other MS), rural households have the most negative impact, as they are more dependent on private transportation.

Key driving force behind results 1: Structure of energy consumption by income deciles





- Heating fuels and in particular electricity are regressive (represent a bigger share of expenditure of poorer households)
- Transport fuels make up the biggest expenditure share of middle income groups.